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Message Text

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72
ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

L-03 ABF-01 OMB-01 TRSE-00 DEAE-00 CIAE-00 INR-10

JUSE-00 NSAE-00 SNM-02 SY-10 USIA-15 NSC-10 SCI-06

DRC-01 /147 W
---------- 034254
P R 192355Z NOV 73
FM USMISSION USUN NEWYORK
TO SECSTATE WASHDC PRIORITY 1257
INFO USMISSION GENEVA
AMEMBASSY KABUL

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E.O. 11652: N/A
TAGS: UNGA, SNAR
SUBJ: THIRD COMMITTEE--NARCOTICS ITEM, PROPOSAL FOR SINGLE DRAFT RESOLUTION TO BE CONSPONSORED BY US AND AFGHANISTAN

REF: AFGHAN DRAFT RES DATAFAXES TO IO/CAVANAUGH; CAVANAUGH/WIGGINS TELECON, NOV 15

1. SUMMARY. US DEL, WITH ASSISTANCE OF STEN MARTENS AND SECT, HAS WORKED OUT COMPROMISE WITH AFGHANS ON DRAFT RES RE CONTRIBUTIONS TO UNFDAC WHICH APPEARS MEET OUR ESSENTIAL NEEDS AND WILL ENABLE US COSPONSOR SINGLE RES THIS SUBJECT. REQUEST COMMENTS AND INSTRUCTIONS. END SUMMARY.

2. MISOFF DISCUSSED PROPOSED CHANGES IN AFGHAN DRAFT RES WITH STEN MARTENS, ACTING EXECUTIVE DIRECTOR, UN FUND FOR DRUG ABUSE CONTROL (UNFDAC). MARTENS, WHO ARRIVED EVENING NOV 18, HAD ALREADY RECEIVED THEM FROM SECT (MESSING) AND HAD DISCUSSED THEM WITH AFGHAN REP NASSER
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ZIYAEE, WINNING AFGHAN CONCESSIONS ON MOST POINTS. MISOFF

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THEN MET WITH NASSER ZIYAEE, WHO EXPLAINED HIS
GOVERNMENT'S RATIONALE FOR HOLDING FAST ON REMAINING
PROVISIONS AS EXPLAINED BELOW. MISSION BELIEVES THAT AFGHAN
CONCESSIONS MAKE POSSIBLE US CO-SPONSORSHIP OF AFGHAN
DRAFT AND WILL PRECLUDE SITUATION IN WHICH TWO OVERLAPPING
DRAFT RESES ARE PRESENTED TO THIRD COMITE FOR DEBATE, A
SITUATION WHICH IT IS UNDERSTOOD DEPT WISHES TO AVOID.
CHANGES FOLLOW.

3. THIRD PREAMBULAR PARA, PENULTIMATE LINE, US PROPOSED:
". . . NARCOTIC DRUGS IS AN IMPORTANT MEANS OF LIVELIHOOD
FOR THE POPULATIONS CONCERNED." AFGHANS WANTED ". . .
NARCOTIC DRUGS IS THE ONLY MEANS OF LIVELIHOOD FOR THE
POPULATIONS CONCERNED." PROPOSED COMPROMISE:
". . . MARCOTIC DRUGS IS IN SOME CASES THE ONLY MEANS OF
LIVELIHOOD FOR THE POPULATION CONCERNED."

4. FOURTH PREAMBULAR PARA, FIFTH LINE, AFGHANS HAVE AGREED
TO US WORDING SO THAT TEXT WILL READ ". . . AS TO
MINIMIZE HARDSHIP FOR THE POPULATIONS CONCERNED." ON
SIXTH LINE, HOWEVER, AFGHAN DEL INSTRUCTED TO INSIST UPON
RETAINING ORIGINAL WORDING, I.E., "AND SHOULD PROVIDE THEM
WITH NEW ADEQUATE SOURCES OF REVENUE AND MEANS OF
LIVELIHOOD." AFGHANS EXPLAIN THEY WISH TO RETAIN THIS WORDING
AS AN INDICATION THAT GOVERNMENTS OF PRODUCING COUNTRIES,
AND NOT SPECIFICALLY OR EVEN PRIMARILY INTERNATIONAL
INSTITUTIONS SUCH AS THE FUND, ACCEPT THIS RESPONSIBILITY.
MISSIONS SUGGESTS ACCEPTANCE, PROVIDING IT IS MADE CLEAR
IN DEBATE THAT THIS PARA RECOGNIZES THAT GOVERNMENTS OF
SUPPLYING COUNTRIES HAVE THIS OBLIGATION.

5. SECOND AND THIRD LINES TOP OF PAGE 2, AFGHANS ACCEPT
PROPOSED ADDITIONAL WORDING SO THAT SECTION WILL READ
". . . RESEARCH, OTHER SCIENTIFIC ACTIVITIES AND REHABILI-
TATION EFFORTS IN INTERESTS OF ALL STATES, WHATEVER THEIR
INDIVIDUAL STAGES OF DEVELOPMENT MAY BE."

6. OPERATIVE PARA 4, FIRST LINE, AFGHANS ACCEPT PROPOSED
ADDITIONAL WORDING SO FIRST LINE WILL READ: "URGES ALL
STATES TO MAKE SUBSTANTIAL AND SUSTAINED CONTRIBUTIONS.
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. . ."

7. SUBSTANTIVE PARA 5, AFGHANS ACCEPT PROPOSED PHRASE
LIMITING THIS PARA, I.E., "IN BRINGING NARCOTIC DRUGS UNDER
EFFECTIVE CONTROL." AFGHANS INSTRUCTED TO RESIST DELETION
OF PHRASE "WHO REQUEST SUCH ASSISTANCE", BECAUSE AS A MATTER
OF NATIONAL SOVEREIGNTY, THEY WISH TO AVOID ANY IMPLICATION
THAT NARCOTICS CONTROL PROGRAMS CAN BE FORCED UPON ANY

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COUNTRY THAT DOESN'T REQUEST THEM. AS PRACTICAL MATTER,
IT IS DIFFICULT TO SEE HOW UN ORGANIZATIONS CAN IN FACT
PROVIDE ASSISTANCE TO COUNTRY THAT DOESN'T WANT IT AND REQUEST
IT. ENTIRE PARA WOULD READ "URGES ALL STATES TO MAKE SUB-
STANTIAL AND SUSTAINED CONTRIBUTIONS TO THE FUND AND ALSO
TO PROVIDE TECHNICAL AND FINANCIAL ASSISTANCE TO THE
DEVELOPING COUNTRIES MENTIONED ABOVE WHO REQUEST SUCH
ASSISTANCE IN BRINGING NARCOTIC DRUGS UNDER EFFECTIVE
CONTROL." MISSION BELIEVES THIS FINAL PARA NOW
MEETS OUR ESSENTIAL NEEDS AND RECOMMENDS ACCEPTANCE OF
COMPROMISE.

8. AFGHANS HAVE DELETED LAST PARA WHICH WAS AUTHORED BY
SECT BUT HAVE NO OBJECTION TO AND WOULD SUPPORT AMENDMENTS
ON THE FLOOR TO ADD PARAS 5 AND 6 TO READ AS SHOWN BELOW.
THEY WOULD, HOWEVER, PREFER NOT TO HAVE THEM INCLUDED IN
ORIGINAL RES. SECT, WHICH AUTHORED PARA 6, BELIEVES
THAT TACTICALLY THIS IS GOOD IDEA AND WANTS US DEL TO FIND
SPONSORS FOR SUCH AMENDMENTS.

"5. APPEALS TO INTERNATIONAL FINANCIAL INSTITUTIONS TO ASSIST
THOSE DEVELOPING COUNTRIES IN CARRYING OUT THEIR RESPECTIVE
NARCOTICS CONTROL PROGRAMS.

"6. APPEALS TO OTHER SOURCES SUCH AS CHEMICAL AND
PHARMACEUTICAL INDUSTRIES, ENDOWMENT FUNDS, SCIENTIFIC
INSTITUTIONS, NEWS MEDIA, NON-GOVERNMENTAL ORGANIZATIONS
AND OTHER COMMUNITY-BASED GROUPS CONCERNED AND TO THE PUBLIC
IN GENERAL TO SUPPORT THE FUND IN THIS HUMANITARIAN TASK."

9. ACTION REQUESTED. SECT URGING AFGHANS TO SUBMIT RES
BY COB TUESDAY, NOV 20, IN ORDER PRESENT THIRD COMITE CHAIR-
MAN AND BUREAU WITH TANGIBLE EVIDENCE THIS ITEM CAN BE
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EXPEDITIOUSLY HANDLED IF THEY WILL INTERRUPT PREARRANGED
SCHEDULE BY INTRODUCING IT THIS WEEK WHILE MARTENS STILL
IN NY. WHILE WE CAN RESTRAIN AFGHANS FOR ANOTHER DAY,
WOULD LIKE TO COOPERATE WITH MARTENS BY MAKING TUESDAY
DEADLINE. REQUEST DEP CABLE INSTRUCTIONS.
BENNETT

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